EVOLUTION OF THE "URBAN LEVEL OF FLOOD PROTECTION CRITERIA" DOCUMENT

August 28, 2013

BACKGROUND INFORMATION

- Senate Bill 5 was approved in 2007
- Applies to cities and counties in California's Central Valley
- Requires these cities and counties to provide a higher level of flood protection than required by FEMA (200-year vs. 100-year)
- Cities and counties must amend their general plans (by July 2015) and their zoning ordinances (within 12 months thereafter)
- Upon amendment of their zoning ordinance, but no later than July 2, 2016, cities and counties must make an "SB 5 finding" before certain types of land use applications can be approved.
- Finding must be made for land use applications received for properties within Urban and Urbanizing areas located in 100year and 500-year FEMA flood zones.

BACKGROUND INFORMATION (CONT.)

 SB 5 requires that cities and counties comply with criteria "consistent with, or developed by, DWR."

California Government Code Section 65007(n):

"Urban level of flood protection" means the level of protection that is necessary to withstand flooding that has a 1-in-200 chance of occurring in any given year using criteria consistent with, or developed by, the Department of Water Resources. "Urban level of flood protection" shall not mean shallow flooding or flooding from local drainage that meets the criteria of the national Federal Emergency Management Agency standard of flood protection.

- DWR has developed levee design criteria ULDC (Urban Levee Design Criteria)
- DWR is in the process of developing procedures for the processing of land use applications - ULOP (Urban Level of Protection) Criteria
- DWR "intends" to convert both documents into regulations

"ULOP CRITERIA" DOCUMENT

- In 2011, DWR began holding workshops with stakeholder groups to receive input in drafting of the ULOP
- City and county staff involved in the workshops objected to how DWR was interpreting SB 5
- Drafting of document was put on hold in 2012 to allow for "clean-up" legislation
- Clean-up legislation was approved in September 2012 (SB 1278 - Wolk and AB 1965 - Pan)
- SB 1278 resolved some but not all "implementation problems" with the ULOP
- Drafting of document resumed in June 2013

SB 1278 AND AB 1965 REVISIONS

- Added "Shallow Flooding" and "Local Drainage" exemptions (but did not include definitions)
- Added "Undetermined Risk Area"
- Required DWR to prepare 200-year Floodplain maps
- Extended deadline by 12 months for amendment of general plans and zoning ordinances (July 2, 2015 and July 2, 2016, respectively)
- Delayed trigger date when SB 5 findings must be made (no later than July 2, 2016)

CHANGES IN "CURRENT" DRAFT ULOP DOCUMENT

- New format Separates Criteria (Section 2) from Guidance (Section 3)
- Incorporates definitions for "Shallow Flooding" and "Local Drainage"
- Generally, less prescriptive (e.g. Road Map vs. Flow Chart)
- "Punts" on some difficult issues (e.g. "comma issue" and "geographic scope")

REMAINING CHALLENGES WITH ULOP

- Regulation vs. Guidance
- Applies to all discretionary permits (i.e. no resolution of "comma issue")
- Requires hiring of expert panels to make findings of compliance
- Expiration of findings
- Unable to rely on SB 1278 maps

NEXT STEPS

- Completion of ULOP Criteria Document
- SB 5 Legislative Relief
- General Plan/Zoning Ordinance Amendments
- Develop 200-Year Floodplain Maps
- Participate in Regional Flood Management Planning Efforts
- Develop 200-Year Improvement Plans
- Be especially nice to your LMA

QUESTIONS?